



CYNGOR BWRDEISTREF SIROL
RHONDDA CYNON TAF
COUNTY BOROUGH COUNCIL

**A meeting of the
YNYSANGHARAD WAR MEMORIAL PARK CABINET COMMITTEE**

**will be held at the Council Chamber, The Pavilions, Cambrian Park, Clydach
Vale, Tonypany, CF40 2XX
TUESDAY, 12TH JUNE, 2018 at 12.00 PM**

**Contact: Emma Wilkins - Executive and Regulatory Business Unit (Tel No. 01443
424110)**

Non Committee Members and Members of the public may request the facility to address the Committee at their meetings on the business listed although facilitation of this request is at the discretion of the Chair. It is kindly asked that such notification is made by Friday, 8 June 2018 on the contact details listed above, including stipulating whether the address will be in Welsh or English.

LIST OF ITEMS FOR CONSIDERATION

1. DECLARATION OF INTEREST

To receive disclosures of personal interest from Members in accordance with the Code of Conduct

Note:

1. Members are requested to identify the item number and subject matter that their interest relates to and signify the nature of the personal interest: and
2. Where Members withdraw from a meeting as a consequence of the prejudicial interest they must notify the Chairman when they leave.

2. MINUTES

To receive the minutes of the previous meeting which was held on the 8th March, 2018.

(Pages 3 - 6)

**3. TAFF VALE REDEVELOPMENT - YNYSANGHARAD WAR
MEMORIAL PARK PROPOSED FOOTBRIDGE**

To receive the report of the Director, Regeneration, Planning & Housing, updating the Cabinet Committee on the proposal for a new footbridge from the Taff Vale redevelopment over the River Taff to Ynysangharad War Memorial Park.

(Pages 7 - 16)

4. YNYSANGHARAD WAR MEMORIAL PARK - HERITAGE LOTTERY FUND (HLF) PARKS FOR PEOPLE PROGRAMME

To receive the report of the Director, Public Health & Protection providing Members with an update on the progress made to date in the development of a Heritage Lottery Fund (HLF) Parks for People application for Ynysangharad War Memorial Park.

(Pages 17 - 22)

5. URGENT BUSINESS

To consider any items, which the Chairman, by reason of special circumstances, is of the opinion should be considered at the meeting as a matter of urgency.



Service Director and Secretary to the Cabinet

Circulation:-

Members of the Committee:

County Borough Councillors Councillor M Webber (Chair), Councillor A Crimmings, Councillor S Powderhill, Councillor S Evans and Councillor J Brencher

Mrs J Cook, Director of Regeneration, Planning & Housing
Mr C Hanagan, Service Director of Cabinet & Public Relations
Mr C Jones, Director, Legal & Democratic Services
Mr P Mee, Director, Public Health, Protection & Community Services
Mrs A Virgo, Project Team Leader - Funding and Implementation
Mr D Batten, Head of Leisure

RHONDDA CYNON TAF COUNCIL YNYSANGHARAD WAR MEMORIAL PARK CABINET COMMITTEE

Minutes of the meeting of the Ynysangharad War Memorial Park Cabinet Committee meeting held on Thursday, 8 March 2018 at 10.30 am at the Council Chamber, The Pavilions, Cambrian Park. Clydach Vale, Tonypany, CF40 2XX.

County Borough Councillors - Ynysangharad War Memorial Park Cabinet Committee Members in attendance:-

Councillor R Bevan (Chair)

Councillor G Hopkins

Councillor M Norris

Officers in attendance

Mr C Hanagan, Service Director of Cabinet & Public Relations

Mr A Wilkins, Head of Legal - Corporate & Democratic Services

Ms L Davies, Head Of Environmental Health, Trading Standards & Community Safety

8 APOLOGIES

Apologies for absence were received from County Borough Councillors M Webber and A Crimmings.

9 DECLARATION OF INTEREST

In accordance with the Code of Conduct there were no Declarations of Interest made pertaining to the agenda.

10 MINUTES

Members **RESOLVED** to approve the minutes of the 21st November, 2017 as an accurate reflection of the meeting Ynysangharad War Memorial Park Cabinet Committee

11 PUBLIC SPACE PROTECTION ORDER (INTOXICATING SUBSTANCES INCLUDING ALCOHOL)

The Head of Environmental Health, Trading Standards and Community Safety presented her report to Members which sought to obtain Members views about a proposed Public Space Protection Order (PSPO). The Officer advised that the proposal was to continue the current PSPO to designate the whole County Borough as a Controlled Drinking Zone and extend the PSPO to designate Aberdare Town Centre and Pontypridd Town Centre (including Ynysangharad War Memorial Park) as Exclusion Zones, prohibiting the ingestion of intoxicating substances in public places.

Members were advised that the public consultation on the proposal commenced on the 15th January and would conclude on the 12th March and the officer spoke of the wide ranging engagement that had been undertaken to seek the public's view on the proposal.

The Chair thanked the Head of Environmental Health, Trading Standards and Community Safety for the report and opened up the item for Members questions.

Members queried the alcohol licensing for the 'Lido Ponty' and how the proposal would have an effect on any future events held within the park or the Lido. The officer advised that the Lido did not have a licence but could be granted a licence under a Temporary Events Notice if required for a future event.

Members discussed the sanction of the Fixed Penalty Notice (FPN) and it was queried whether the 'Positive condition' sanctions could be issued as an alternative to the FPN. The Head of Environmental Health, Trading Standards and Community Safety explained that the positive sanctions would be issued for repeat or persistent unacceptable behaviour and would not be used in the first instance. The officer added that a proportionate enforcement policy could be looked into as part of the proposal. A further query was raised in respect of the sanctions for youth offenders and the officer added that primarily the police should be confiscating any alcohol from a person underage, the potential of engaging with parents through the Anti Social Behaviour route and one Member suggested re-ability courses as a positive measure. The Head of Environmental Health, Trading Standards and Community Safety spoke of the current work being taken forward with the Community Alcohol Partnership, redirecting young people off the streets and into activities.

The Chair commented on the role of the MASH in respect of youth offenders and the possibility of interventions available. He also questioned the officer in respect of the role of licensed premises within Town Centres with respect to the proposal and the partnership working with youth engagement, community safety and the police. Working with both cultural and leisure services was also referenced by the Chair to supplement the work already being undertaken in this area. He also suggested utilising empty properties for pop up services, as an alternative for young people.

The officer confirmed that the authority's enforcement officers could also issue fines and that the onus was not entirely on the police. She continued by also advising of the future monitoring of the scheme through robust data collection by the police going forward.

Members talked of the role of the Public Services Board and engagement with all of its Members referencing the Cwm Taf University Health Board and the Police to assist with the positive outcomes if the proposal was to be taken forward.

Before concluding the meeting the Chair highlighted that following close of the consultation a report would be presented to Cabinet in respect of the decision to be taken forward.

Members **RESOLVED**:

1. That the views and comments of the trustees be taken forward as part of the public consultation in respect of the proposal to continue the current PSPO to designate the whole County Borough as a Controlled Drinking Zone and extend the PSPO to designate Aberdare Town Centre and Pontypridd Town Centre (including

Ynysangharad War Memorial Park) as Exclusion Zones, prohibiting the ingestion of intoxicating substances in public places.

This meeting closed at 11.05 am

**Cllr R Bevan
Chairman.**

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RHONDDA CYNON TAF COUNTY BOROUGH COUNCIL

YNYSANGHARAD WAR MEMORIAL PARK CABINET COMMITTEE

12th JUNE 2018

TAFF VALE REDEVELOPMENT / YNYSANGHARAD WAR MEMORIAL PARK – PROPOSED FOOTBRIDGE

REPORT OF THE DIRECTOR OF REGENERATION, PLANNING AND HOUSING IN CONSULTATION WITH THE RELEVANT PORTFOLIO HOLDER, COUNCILLOR R BEVAN.

Authors: Andrea Virgo (Project Team Leader, Regeneration, Planning & Housing) /
David Powell (Service Director, Corporate Design & Maintenance)

1. PURPOSE OF REPORT

1.1 The purpose of the report is to provide an update to the Cabinet Committee on progress with the proposed new footbridge and to seek approval for the next stages of the development.

2. RECOMMENDATIONS

It is recommended that Members:

2.1 Note the recent progress made and endorse the approach detailed in paragraphs 6.1 to 6.4.

3. REASON FOR RECOMMENDATION

3.1 Ynyshangharad War Memorial Park is currently linked to the town centre by only one pedestrian bridge to the south of the park and the creation of a new pedestrian bridge link to the north western corner of the park will provide significantly improved pedestrian connectivity between the town centre and the park and provide a circular pedestrian route between both key areas.

3.2 The Taff Vale Redevelopment project is making significant progress with the main construction contract well underway. The proposals contained within this report enable the detailed design of the footbridge to be finalised and the planning application submitted. Subject to planning consent, the construction of the bridge will be aligned with the main construction programme.

4. BACKGROUND

- 4.1 In July 2016 Cabinet approved the next stages of development of the Taff Vale site and the adjacent area which included further development work being undertaken to progress design options for a new footbridge.
- 4.2 The Taff Vale multi-disciplinary design team were commissioned to explore options for the footbridge by designing a new and exciting connection to the park from the town.
- 4.3 Following a detailed options analysis, two design options were presented to Members of this Committee in November 2017 and it was agreed that the tower cable stayed bridge with central mast option should be taken forward as the preferred design. The next stages of detailed design work together with further detailed site investigation work were endorsed.
- 4.4 Members also agreed that subject to detailed design and funding availability, a planning application for the bridge is submitted in 2018.

5. PROGRESS TO DATE

- 5.1 Since the last meeting of this Committee, detailed design and intrusive site investigation works have progressed well. RIBA Stage 3 design and all necessary site investigation works are due to complete in July 2018.
- 5.2 A contractor specialising in bridge design and construction has been appointed to provide Early Contractor Involvement, working with the Council and the multi-disciplinary design team to advise on design and build issues.
- 5.3 A report outlining the business case for the whole Taff Vale Redevelopment including the estimated funding required for the footbridge was approved by Cabinet in November 2017.

6. PROPOSED APPROACH AND NEXT STEPS

- 6.1 Demolition of the former day centre to the north west of the park in March 2016 and the presence of this now derelict site provides an opportunity to integrate the landing point for the footbridge in this area, which is currently the least utilised corner of the park.

The derelict single storey brick building, formerly a changing room block/store and overgrown conifers, as shown in Appendix 1, lie adjacent to the area of the former day centre. Subject to obtaining necessary consents, it is proposed that this building is demolished and trees felled as a separate operation prior to installation of the bridge. This will assist with the construction of the bridge by providing access for piling rigs, cranes and deliveries but more importantly will enhance the aesthetic appearance of the area and further revitalise the northern end of the park.

6.2 At present a steep vehicular ramp runs along the perimeter of the former day centre site and provides direct access to the now cleared area. The ramp does not comply with current design standards and is not suitable for vehicles or pedestrian use. If the ramp is retained it is likely to cause conflict between pedestrians and vehicles in this area when the footbridge is in situ. As there are no plans to upgrade/utilise the ramp for future access, it is therefore proposed that subject to planning permission, the ramp is removed and a safer environment is created.

6.3 The introduction of a new footbridge between the Taff Vale Redevelopment and the Park provides the opportunity to open up views across the river. Localised tree loss will be necessary not only to enable construction of the bridge but to enhance the visibility between the Taff Vale Redevelopment and the regeneration of north of Taff Street and the Park.

Subject to further surveys and the necessary consents, the following trees as identified in Appendix 2 are likely to require removal:

<i>Reference</i>	<i>Tree Species</i>	<i>Class/Grade</i>
G22	Sycamore, Lawson Cypress, Sewara Cypress	B2
G24	Layland Cypress	C2
T7	Oak	B2
T13	London Plane	B2
T14	London Plane	B2
T15	London Plane	B2
T23	Lawsons Cypress	B2
T82	Turkey Oak	B2

The result of this tree loss will be minimal with both access avenue trees and the remaining line of London Planes, defining the north western extent of the park, being retained as key features of the park. Views of this currently enclosed corner of the park will be improved from within the park and views of the river corridor, the new Taff Vale Redevelopment and riverside promenade will also be improved, strengthening the visual links between the town centre and the park. It should be noted that there are no Tree Preservation Orders in place for the trees identified above.

Although the overall important tree structure will remain, there is the potential for new tree planting within the wider park to mitigate tree loss. New tree planting will be sympathetic to the historic character of the park in terms of location and species. Safeguards will also be adopted to ensure that nearby trees that are not to be removed, are not damaged during or after construction works.

6.4 The current programme details the following key milestones*:

- Planning Application Submission July 2018
- Commence Procurement Process October 2018
- Contractor Appointment December 2018
- Commence Construction July 2019
- Completion December 2019

*Actual dates are to be reviewed and aligned to the Taff Vale Redevelopment programme to ensure the bridge is available for use at the same time as the public realm works are available for use by the public.

7. EQUALITY AND DIVERSITY IMPLICATIONS

7.1 An Equality Impact Assessment screening form has been prepared for the purpose of this report. It has been found that a full report is not required at this time.

8. CONSULTATION

8.1 A public exhibition in respect of the Taff Vale redevelopment was held in March 2017 and the Council's aspiration for a footbridge was discussed with visitors to the exhibition. Stakeholder engagement is ongoing and conversations are currently being held with key stakeholders including CADW and Natural Resources Wales. Consultation will be undertaken as part of the Statutory Planning process when a planning application is submitted.

9. FINANCIAL IMPLICATIONS

9.1 An initial cost estimate of circa £2 million has been provided for the footbridge. A report was presented to Cabinet in November 2017 outlining the business case for the whole Taff Vale redevelopment including the footbridge and the prudential borrowing approved.

10. LEGAL IMPLICATIONS OR LEGISLATION CONSIDERED

10.1 The Taff Vale site is wholly controlled by the Council in terms of freehold and leasehold.

10.2 The Park is held in trust by the Council for the charity of the 'Ynysangharad War Memorial Park'. The conveyance contains a restrictive covenant restricting the use of land for the purposes of a public park and recreation ground for the benefit of the inhabitants of the town of Pontypridd and the adjoining district.

10.3 The detailed legal issues which arise in the delivery of capital projects will be considered and progressed in accordance with relevant legislation, within the usual project management arrangements.

11. LINKS TO THE COUNCILS CORPORATE PLAN/OTHER CORPORATE PRIORITIES/SIP

11.1 The development opportunity outlined in this report will make a positive contribution towards the Corporate Priorities “Economy – Building a Stronger Economy” and “A Prosperous Wales”.

12. CONCLUSION

12.1 The Taff Vale Redevelopment will result in transformational change for Pontypridd and its pivotal position in the Cardiff City Region. Together with a new footbridge it will create a vibrant new quarter at the northern gateway to the town and Ynysangharad War Memorial Park.

12.2 The proposed footbridge will significantly improve the connectivity between the town centre and the growing attraction of the park while also improving the use of the River Taff as an asset to the town and its growth potential. Linking new developments in the town to the Park’s existing attractions and the further planned redevelopment of the Park will maximise opportunities to increase footfall and visitor numbers along with income levels of town centre businesses.

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Former Day Care Centre Location of Bridge



Riverside tree belt at the location of bridge crossing



Remaining redundant building



Outgrown hedge adjacent to redundant building



Tall Vista Footbridge
Project Number: 12495202-10000 - Tree Removal Locations
Date: 03/05/18

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RHONDDA CYNON TAF COUNTY BOROUGH COUNCIL

YNYSANGHARAD WAR MEMORIAL PARK CABINET COMMITTEE

12TH JUNE 2018

YNYSANGHARAD WAR MEMORIAL PARK – HERITAGE LOTTERY FUND (HLF) PARKS FOR PEOPLE PROGRAMME

REPORT OF THE DIRECTOR FOR PUBLIC HEALTH, PROTECTION & COMMUNITIES

AUTHOR(s): Michelle Gibbs (Leisure, Parks & Countryside) / Sarah Mee
(Regeneration and Planning)

1. PURPOSE OF THE REPORT

The purpose of the report is to provide an update to the Cabinet Committee on the progress made to date in the development of a Heritage Lottery Fund (HLF) Parks for People application for Ynysangharad War Memorial Park.

2. RECOMMENDATIONS

- 2.1 To note the progress made and support the ongoing project work in preparation of a submission of a Parks for People stage 2 application for Ynysangharad War Memorial Park during August 2019.

3 REASONS FOR RECOMMENDATIONS

- 3.1 The development of the Ynysangharad War Memorial Park Project has progressed well since December 2016 and the proposals within the overall project have been well received in discussions with HLF Wales.

4. BACKGROUND

- 4.1 On December 20th 2016 Ynysangharad War Memorial Park Cabinet Committee supported a phased approach to the development of a Heritage Lottery Fund Parks for People application and agreed that the proposed project would be submitted in line with the August 2017 deadline.

- 4.2 The stage 1 application was successful resulting in the Council receiving a grant (£208,500) to support the preparation of a stage 2 application to be submitted in August 2019.
- 4.3 The stage 2 application is for delivery and requires a minimum of 10% match funding for projects in excess of £1 million.
- 4.4 The core elements of the project include the development of a horticultural training facility, the restoration of the bandstand and sunken garden as well as improvements to the mock rock outcrop area. Furthermore improvements will be made in terms of access and interpretation throughout the park.
- 4.5 The stage 2 application will also include revenue costs for the provision of an activity programme which includes the development of a volunteering programme and development of a training programme within the park as well as staffing costs.
- 4.8 The proposed timescales are as follows:
- | | | |
|--------------------|---|----------------------------|
| Development Phase | - | April 2018 – August 2019 |
| Stage 2 submission | - | August 2019 |
| Delivery (18mths) | - | January 2020 – August 2021 |

5. PROGRESS TO DATE

- 5.1 The development of the application is being led by Leisure, Parks and Countryside with the support of the Regeneration and Planning service. The following progress has been made in relation to the development of the application: -
- Strategic Heritage Board (internal officer group) developed to oversee all Heritage Lottery Fund grant submissions made by the Council.
 - Terms of Reference developed for the project including task and finish groups that are actively working through specific tasks.
 - The Environment Partnership (TEP) appointed via NPS Wales Construction Consultancy Services Framework. Restoration plans, including costs, to be developed up to RIBA Stage 3 for all key elements identified.
 - TEP will also develop the Horticulture Training Facility Business Plan and the Interpretation and Digital Output Plan as part of the contract.
 - Project Manager (fully funded by HLF) has been appointed for the Development Phase (work programme in appendices).
 - An Activity Plan for the Development Phase has been developed focusing on delivering engagement activities for families,

volunteering opportunities and the development of a Friends of Group.

- Staff attended HLF Monitoring and Evaluation workshop.
- Links made with RCT Learning Curve. Individuals have been repairing park benches over the winter period, during the summer work will focus on planting.
- Links made with Pontypridd High School. Pupils have been repairing the dry-stone wall in the Bandstand.
- The ongoing development of plans and strategies to be submitted as part of the stage 2 submission including:
 - Biodiversity Action Plan
 - Management and Maintenance Plan
 - Communication and Stakeholder Engagement Strategy
 - Activity Plan (delivery phase)
- Marketing and promotion of the park is being reviewed to bring it in line with Lido Ponty

6 EQUALITY AND DIVERSITY IMPLICATIONS

- 6.1 There are no equality and diversity implications.

7 CONSULTATION

- 7.1 Initial consultation was carried out 22nd May and 3rd July 2017.
- 7.2 Following the Monitoring and Evaluation workshop it has been advised by HLF that this is carried out annually as part of the Evaluation Plan.
- 7.3 Consultation will be carried out during July and August 2018 using the same format as 2017.

8 FINANCIAL IMPLICATION(S)

- 8.1 If successful with the stage 2 HLF application (August 2019) the Council will be required to provide 10% match funding for the duration of the Delivery Phase, planned for financial year 2019/20 and 2020/21. This has been identified via a 2017/18 earmark reserve.

9 LEGAL IMPLICATIONS OR LEGISLATION CONSIDERED

- 9.1 The Park is held in trust by Rhondda Cynon Taf County Borough Council for the charity of 'the Ynysangharad War Memorial Park'.

- 9.2 The conveyance contains a restrictive covenant restricting the use of land for the purposes of a public parks and recreation ground for the benefit of the inhabitants of the Pontypridd town and the adjoining district.

10 LINKS TO THE COUNCILS CORPORATE PLAN / OTHER CORPORATE PRIORITIES/ FUTURE GENERATIONS – SUSTAINABLE DEVELOPMENT.

- 10.1 The proposed developments will assist in the economic regeneration of Pontypridd town centre and wider County Borough developing a prosperous Rhondda Cynon Taf for future generations. It will provide park users with an additional offer creating a park and town centre that people are proud to live and work in and also visit.
- 10.2 The development of the heritage and horticulture zone within the park will provide a safer place for people to visit reducing the levels of anti-social behaviour and other crime, protecting people from repeat offenders.
- 10.3 The upgraded facilities will provide a unique opportunity for the Parks Department to develop and deliver a comprehensive training package developing green skills among staff, apprentices and also park users. The training programme will also be offered regionally to surrounding local authorities.
- 10.4 Ynysangharad War Memorial Park will provide a vibrant visitor offer focusing on culture as well as active recreation.

11 CONCLUSION

- 11.1 The Parks for People project work presents the Council with the opportunity to enhance the visitor experience within the wider park further developing Ynysangharad War Memorial Park as a regional tourism attraction.
- 11.2 The phased development and improvement of the Park's infrastructure, management and maintenance will ensure future sustainability.
- 11.3 An enhanced Ynysangharad War Memorial Park presents an opportunity to impact on the economic regeneration of Pontypridd town centre and the Rhondda Cynon Taf overall.

HLF Parks for People – Ynysangharad War Memorial Park

Project Manager Work Programme (April 2018 – September 2019)



Activity No.	Activity	Outputs / Impact Expected	Deadline	Linked to HLF Objectives
1	Development and delivery of an Activity Plan for the Development Phase	<ul style="list-style-type: none"> Engagement activities delivered Volunteer programme developed Identify volunteers for Friends of Group 	August 2019	<ul style="list-style-type: none"> Better interpreted & explained Learnt about heritage Volunteered time Engaged with heritage Developed skills
2	Creation of a Friends of Group	<ul style="list-style-type: none"> Group developed with governance in place 	March 2019	<ul style="list-style-type: none"> Volunteered time Developed skills Better managed
3	Friends of Group to apply for external grant funding	<ul style="list-style-type: none"> Grant applications submitted by the group 	June 2019	<ul style="list-style-type: none"> Volunteered time Developed skills Better managed
4	Development of an Interpretation and Communication Strategy	<ul style="list-style-type: none"> Strategy developed to submit with stage 2 application 	July 2019	<ul style="list-style-type: none"> Better interpreted & explained Learnt about heritage Heritage identified / recorded
5	Communication and Stakeholder Engagement Strategy	<ul style="list-style-type: none"> Strategy developed and delivered Links developed with key stakeholders to assist deliver activities and / or inform bid Consultation plan delivered annually Consultation events (capital design) delivered 	July 2018	<ul style="list-style-type: none"> Better interpreted & explained Better managed Better condition
6	Development of an Activity Plan for the Delivery Phase	<ul style="list-style-type: none"> Plan developed to submit with stage 2 application 	May 2019	<ul style="list-style-type: none"> Better interpreted & explained Learnt about heritage Volunteered time Engaged with heritage Developed skills
7	Monitoring and Evaluation Plan	<ul style="list-style-type: none"> Plan developed to submit with stage 2 application 	July 2019	<ul style="list-style-type: none"> Better managed
8	Support the development and submission of the stage 2 submission	<ul style="list-style-type: none"> Stage 2 application submitted in August 2019 	August 2019	<ul style="list-style-type: none"> N/A

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